

Message Text

SECRET

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ACTION EUR-08

INFO OCT-01 SS-14 ISO-00 NSC-05 NSCE-00 SSO-00 INR-05
INRE-00 CIAE-00 SP-02 L-01 PM-03 DODE-00 PRS-01
ACDA-07 EB-04 IO-06 /057 W
-----101125Z 017021 /15

O P 101109Z JUN 77
FM AMEMBASSY BONN
TO SECSTATE WASHDC IMMEDIATE 8927
INFO AMEMBASSY MOSCOW PRIORITY
USMISSION USBERLIN PRIORITY
AMEMBASSY LONDON
AMEMBASSY PARIS
USMISSION NATO

S E C R E T SECTION 01 OF 02 BONN 09756

LIMDIS

E.O. 11652: GDS
TAGS: GW, UR, WB
SUBJECT: FURTHER SOVIET-GERMAN DISCUSSIONS REGARDING
PREPARATIONS FOR GENSCHER AND BREZHNEV VISITS

REF: MOSCOW 7702 (NOTAL)

SUMMARY: GERMAN FOREIGN MINISTRY OFFICIALS HAVE TOLD US
THERE WERE FURTHER SOVIET-GERMAN DISCUSSIONS IN BONN
LAST WEEK IN PREPARATION FOR GENSCHER'S VISIT TO
MOSCOW NEXT WEEK AND BREZHNEV'S VISIT HERE IN THE FALL.
THE GERMAN REPORTS INDICATED THAT LITTLE PROGRESS WAS
MADE BUT THAT BOTH SIDES APPEAR DETERMINED TO KEEP
TALKING. END SUMMARY

1. KLAUS KINKEL, HEAD OF THE PLANNING OFFICE IN THE
FOREIGN MINISTRY AND CONFIDANT OF GENSCHER, HAS TOLD
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THE POLITICAL COUNSELOR THAT GENSCHER AND THE FRG HAVE
JUST ABOUT DECIDED THAT THERE IS LITTLE HOPE FOR
AGREEMENT BETWEEN MOSCOW AND BONN ON THE THREE GERMAN-
SOVIET ACCORDS HUNG UP OVER A BERLIN CLAUSE. HE SAID
THAT THE GERMANS WOULD NOW CONCENTRATE ON ATTEMPTING
TO IMPROVE BONN-MOSCOW RELATIONS BY DEALING WITH
MULTILATERAL QUESTIONS (CSCE, MBFR, ETC.), BY INCREAS-

ING TRADE AND OTHER AREAS OF ECONOMIC COOPERATION
BUT WITHOUT THE FRG EXTENDING MASSIVE CREDITS, AND BY
TRYING TO IMPROVE SOME OF THE ATMOSPHERICS--SUCH AS
THE CHILLY GENSCHER-FALIN RELATIONSHIP.

2. KINKEL CONFIRMED THAT A SENIOR SOVIET FOREIGN
MINISTRY POLITICAL OFFICIAL--BONDARENKO--CAME TO BONN
WITH THE SOVIET ECONOMIC DELEGATION (REFTEL). HE SAID
BONDARENKO PRESENTED NOTHING NEW AND, IN FACT, EVEN
WITHDREW SOME OF THE CONCESSIONS THAT THE SOVIETS HAD
APPEARED TO HINT AT IN SOME OF THE EARLIER BONDARENKO-
VAN WELL EXCHANGES.

3. KINKEL SAID THERE WAS AN GZCREASING SENSE IN BONN
THAT THE SOVIET LEADERSHIP WAS ALREADY ENGAGED IN
THE SUCCESSION STRUGGLE AND THAT THIS PLACED GROMYKO
MORE THAN EVER IN CHARGE OF SOVIET FOREIGN POLICY,
ESPECIALLY AS IT RELATED TO BERLIN AND GERMANY. HE
REGARDED THIS AS A SIGN THAT LITTLE PROGRESS COULD BE
EXPECTED. OF COURSE, HE ADDED, THE CRUCIAL QUESTION
STILL REMAINED THE SOVIET-AMERICAN RELATIONSHIP; IF
THAT RELATIONSHIP WAS GOOD, GERMAN-SOVIET TIES WOULD
ALSO IMPROVE; IF NOT, THERE SEEMED LITTLE PROSPECT
THAT THE SOVIET LEADERSHIP WOULD DEMONSTRATE THE FLEXI-
BILITY AND IMAGINATION REQUIRED TO CONDUCT A FRIENDLY
POLICY TOWARD GERMANY WHILE US-SOVIET RELATIONS WERE
IN A STATE OF STAGNATION.

4. ANOTHER GERMAN FOREIGN OFFICE OFFICIAL PRESENTED
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INFO AMEMBASSY MOSCOW PRIORITY
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S E C R E T SECTION 02 OF 02 BONN 09756

LIMDIS

A SOMEWHAT LESS GLOOMY APPRAISAL TO MCNAMARA, VISITING
POLITICAL OFFICER FROM MOSCOW/AND TO A BONN EMBASSY
OFFICER. CORNELL METTERNICH, DEPUTY DIRECTOR OF THE
OFFICE OF SOVIET AFFAIRS ALSO CONFIRMED THAT BONDARENKO
HAD BEEN IN BONN. METTERNICH SAID THAT, WITH RESPECT
TO THE PROPOSED FRG-SOVIET SCIENTIFIC-TECHNOLOGICAL
ACCORD, BONDARENKO PUT FORTH NEW LANGUAGE, WHICH
AMOUNTED TO A REDRAFTED VERSION OF THE "PERSONAL CAPA-
CITY" PROVISION WHICH THE FRG AND SOVIETS HAVE DISCUSSED
FOR YEARS. UNDER THE NEW SOVIET PROPOSAL, THE MEMBERS
OF FEDERAL ORGANIZATIONS IN BERLIN COULD PARTICIPATE
IN FRG/SOVIET EVENTS IN THEIR CAPACITY AS INDIVIDUALS,
BUT NOT AS REPRESENTATIVES OF THEIR ORGANIZATIONS.
WHILE THE FRG MIGHT BE PREPARED TO ACCEPT THIS, THE
SOVIET CONDITION THAT THE HEAD OFFICERS (PRESIDENT AND
VICE PRESIDENT OF THE ORGANIZATION) COULD NOT BE IN-
CLUDED MADE THE PROPOSAL UNACCEPTABLE TO THE FRG. AS
A RESULT, BONDARENKO SPENT MOST OF HIS TIME NEGOTIATING
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THE COMMUNIQUE FOR THE BREZHNEV VISIT. THE VISIT IS
STILL UNSCHEDULED, BUT IS STILL EXPECTED TO TAKE PLACE
THIS FALL.

5. METTERNICH SAID THAT THE FRG WAS NOT PARTICULARLY
DISAPPOINTED ABOUT THE FAILURE TO REACH AGREEMENT AND
THE SOVIETS (E.G. FALIN AND GROMYKO) APPEAR TO ACCEPT
THE FACT THAT BREZHNEV WILL HAVE NO AGREEMENTS TO SIGN.
THERE WAS MUTUAL AGREEMENT THAT THE BILATERAL CONTACT
HAS ITS OWN "INTRINSIC VALUE." THE FRG WAS NO LONGER
INTERESTED IN THE JUDICIAL ASSISTANCE AGREEMENT AND HAS
MADE THE CONCLUSION OF THE SCIENTIFIC AND TECHNICAL
COOPERATION AGREEMENT, ALL THE SUBSTANTIVE POINTS OF
WHICH HAVE ALREADY BEEN SETTLED, A CONDITION PRECEDENT
TO THE TWO-YEAR CULTURAL AGREEMENT.

6. METTERNICH EXPECTS SCHMIDT TO HAVE GENERAL DISCUSSIONS WITH BREZHNEV AND TO DISCUSS MORE SPECIFICALLY HUMANITARIAN ISSUES (WHICH IS OF GREAT INTEREST TO THE FRG PUBLIC), BILATERAL MATTERS, CSCE, AND THE NORTH SOUTH DIALOGUE. HE SAID THEY WOULD NOT PROBABLY DISCUSS ECONOMIC MATTERS (WHICH ARE BEING TREATED SEPARATELY), DISARMAMENT OR SALT.
STOESSEL

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